Date signed off by the Monitoring Officer: 27.02.2023 Date signed off by the Section 151 Officer: 27.02.2023

Committee: Special Council

Date of Meeting: 6th March, 2023

Report Subject: Revenue Budget 2023/2024

Portfolio Holder: Councillor S. Thomas – Leader/Cabinet Member –

Corporate Overview & Performance

Report Submitted by: R Hayden – Chief Officer Resources

| Reporting Pathway | | | | | | | | |
|-----------------------------------|---------------------------------|--------------------------------|----------------------------------|-------------------------------------|-----------------------|---------|---------|----------------------|
| Directorate Management Team | Corporate Leadership Team | Portfolio Holder / Chair | Governance Audit Committee | Democratic Services Committee | Scrutiny Committee | Cabinet | Council | Other (please state) |
| | 27/02/23 | | | | | | 6/03/23 | |

1. Purpose of the Report

1.1 This report seeks to agree the budget requirement for 2023/2024, set the overall Council Tax level for 2023/2024 which includes the precepts approved by other statutory authorities that impact upon the local level of council tax, and sets out the relevant statutory resolutions.

2. Scope and Background

2.1 This report presents the Revenue Budget requirement and overall Council Tax proposals for Blaenau Gwent County Borough Council for the next financial year 2023/2024, including the precepts approved by other statutory authorities that impact upon the local level of Council Tax and sets out the relevant statutory resolutions.

In setting the budget for 2023/2024, the Council agreed the following proposals at the meeting on 23 February 2023:

- A council tax increase of 3.45% (Blaenau Gwent element)
- Bridging the Gap efficiencies built into the revenue budget of £3.03m
- Cost pressures built into the revenue budget of £3.14m
- Growth in the Individual Schools Budget of £2.02m
- Contribution from Specific Reserves of £4.26m
- A contribution to general reserves of £0.2m
- 2.2 The Budget Requirement is based on the Welsh Government's provisional settlement with the final settlement anticipated on 1 March 2023. A verbal update will be provided at the meeting with any changes between the provisional and final settlement.

- 3. Options for Recommendation
- 3.1 Option 1 (preferred option)
- 3.1.1 Members approve the Council Tax Resolution (paragraph 5.1.7 to 5.1.11)
- 3.1.2 Members approve the statutory budget requirement of £178,034,276 (paragraph 5.1.67a and 5.1.13).
- 3.1.3 Members approve the use of the specific reserves identified totalling £4.26m (paragraph 5.1.16).
- 3.2 **Option 2**
- 3.2.1 Members do not approve the Council Tax Resolution and Statutory Budget Requirement.
- 4. Evidence of how this topic supports the achievement of the Corporate Plan / Statutory Responsibilities / Blaenau Gwent Well-being Plan
- 4.1 This report supports the Council Corporate Plan high level priority "An ambitious and innovative council delivering quality services at the right time and in the right place".
- 5. Implications Against Each Option
- 5.1 Impact on Budget (short and long term impact)
- 5.1.1 Council Tax Setting
- 5.1.2 The Council agreed at its meeting on 23 February 2023, a Council Tax increase of 3.45% for the 2023/2024 financial year. As a result the Blaenau Gwent Council element of the full council tax charge will be:-

| Valuation Bands (£) | | | | | | | | |
|---------------------|----------|----------|----------|----------|----------|----------|----------|----------|
| Α | В | С | D | E | F | G | Н | I |
| 1,219.57 | 1,422.84 | 1,626.10 | 1,829.36 | 2,235.88 | 2,642.41 | 3,048.93 | 3,658.72 | 4,268.51 |

- 5.1.3 At its meeting in December 2022 the Council agreed the Council Tax base for tax setting purposes be 20,806.70 for 2023/24, this being the total number of chargeable dwellings in each area adjusted for a number of items e.g. discounts payable, multiplied by the assumed collection rate of 95%.
- 5.1.4 In addition, in accordance with Regulation 6 of the Local Authorities (Calculation of Council Tax Base) Regulations 1992, the amount of its Council Tax base for the year for dwellings in those parts of its area to which one or more special items relate are:

| 4,617.75 | Abertillery & Llanhilleth |
|----------|---------------------------|
| 1,692.74 | Brynmawr |
| 2,698.63 | Nantyglo & Blaina |
| 4,737.20 | Tredegar |

- 5.1.5 The above representing the number of chargeable dwellings to which the Town & Community Council's precept will apply.
- 5.1.6 It is recommended that Council resolves:
- 5.1.7 That the following amounts be now calculated by the Council for the year 2023/2024 in accordance with Sections 32 to 36 of the Local Government Finance Act 1992 and sections 47 and 49 of the Local Government Act 1988 (as amended):

| а | £178,034,276 | Being the aggregate of the amounts the Council estimates for the items set out in section 32(2) (a) to (d) of the Act less the aggregate of the amounts the Council estimates for the items set out in section 32 (3) (a) and (c) of the Act calculates by the Council, in accordance with section 32(4) of the Act, as its budget requirement for the year |
|---|--------------|---|
| b | £208,000 | Being the amount the Authority estimates in relation to Sections 47 and 49 of the Local Government Finance Act 1988 as amended by Schedule 1 of the Local Government and Rating Act 1997, for discretionary non- domestic rate relief. |
| С | £139,597,000 | Being the aggregate of the sums which the Council estimates will be payable for the year into its Council fund in respect of redistributed non-domestic rates, revenue support grant and additional grant. |
| d | £1,857.35 | Being the amount at (a) above plus the amount at (b) above and less the amount at (c) above, all divided by the amount at 5.1.3 above, calculated by the Council, in accordance with Section 33(1) of the Act, as the basic amount of its Council Tax for the year. |
| е | £582,331 | Being the aggregate amount of all special items referred to in Section 34(1) of the Act (Town and Community Precepts) |
| f | £1,829.36 | Being the amount at (d) above less the result given by dividing the amount at (e) above by the amount at 5.1.3 above, calculated by the Council, in accordance with Section 34(2) of the Act, as the basic amount of its Council Tax for the year for dwellings in those parts of its area to which no special item relates. |

5.1.8 The amounts given by adding to the amount at (f) above the amounts of the special item or items relating to dwellings in those parts of the Council's area mentioned above divided in each case by the amount at 5.1.3 above, calculated by the Council,

in accordance with Section 34(3) of the Act, as the basic amounts of its Council Tax for the year for dwellings in those parts of its area to which one or more special items relate are:

| | 1,891.94 | Abertillery & Llanhilleth |
|---|----------|---------------------------|
| g | 1,854.76 | Brynmawr |
| | 1,863.14 | Nantyglo & Blaina |
| | 1,862.96 | Tredegar |

5.1.9 The amounts given by multiplying the amounts at (f) and (g) above by the number which, in the proportion set out in section 5(1) of the Act, is applicable to dwellings listed in a particular valuation band divided by the number which in that proportion is applicable to dwellings listed in valuation Band D, calculated by the Council, in accordance with Section 36(1) of the Act, as the amounts to be taken into account for the year in respect of categories of dwellings listed in different valuation bands are:

| | The County Borough Tax including Community Precepts | | | | | | | | |
|---------------------------------|---|----------|----------|----------|-------------|----------|----------|----------|----------|
| | | | | ٧ | aluation Ba | nds | | | |
| | Α | В | С | D | E | F | G | Н | ı |
| Abertillery & Llanhilleth | 1,261.29 | 1,471.51 | 1,681.73 | 1,891.94 | 2,312.37 | 2,732.80 | 3,153.23 | 3,783.88 | 4,414.53 |
| Brynmawr | 1,236.50 | 1,442.60 | 1,648.68 | 1,854.76 | 2,266.92 | 2,679.10 | 3,091.26 | 3,709.52 | 4,327.78 |
| Nantyglo & Blaina | 1,242.09 | 1,449.11 | 1,656.13 | 1,863.14 | 2,277.17 | 2,691.20 | 3,105.23 | 3,726.28 | 4,347.33 |
| Tredegar | 1,241.97 | 1,448.97 | 1,655.97 | 1,862.96 | 2,276.95 | 2,690.94 | 3,104.93 | 3,725.92 | 4,346.91 |
| Ebbw Vale | 1,219.57 | 1,422.84 | 1,626.10 | 1,829.36 | 2,235.88 | 2,642.41 | 3,048.93 | 3,658.72 | 4,268.51 |

5.1.10 That it be noted that for the year 2023/2024 the Gwent Office of Police and Crime Commissioner has stated the following amounts in precepts issued to the Council (totalling £6,752,190), in accordance with Section 40 of the Local Government Act 1992, for each of the categories of dwellings shown:

| Gwent Office of Police and Crime Commissioner | | | | | | | | |
|---|--------|--------|--------|--------|--------|--------|--------|--------|
| Valuation Bands (£) | | | | | | | | |
| Α | В | С | D | E | F | G | Н | I |
| 216.35 | 252.40 | 288.46 | 324.52 | 396.64 | 468.75 | 540.87 | 649.04 | 757.21 |

5.1.11 That, having calculated the aggregate in each case of the amounts at (g) and 5.1.9 above, the Council, in accordance with section 30(2) of the Local Government Finance Act 1992, hereby sets the following amounts as the amounts of Council Tax for the year 202324 for each of the categories of dwellings shown below:

| | | The Full Tax of the County Borough Tax including Police and Community Precepts | | | | | | | | |
|---------------------------------|----------|--|----------|----------|--------------|----------|----------|----------|----------|--|
| | | | | Va | aluation Ban | ds | | | | |
| | Α | В | С | D | E | F | G | Н | ı | |
| Abertillery & Llanhilleth | 1,477.64 | 1,723.91 | 1,970.19 | 2,216.46 | 2,709.01 | 3,201.55 | 3,694.10 | 4,432.92 | 5,171.74 | |
| Brynmawr | 1,452.85 | 1,695.00 | 1,937.14 | 2,179.28 | 2,663.56 | 3,147.85 | 3,632.13 | 4,358.56 | 5,084.99 | |
| Nantyglo & Blaina | 1,458.44 | 1,701.51 | 1,944.59 | 2,187.66 | 2,673.81 | 3,159.95 | 3,646.10 | 4,375.32 | 5,104.54 | |
| Tredegar | 1,458.32 | 1,701.37 | 1,944.43 | 2,187.48 | 2,673.59 | 3,159.69 | 3,645.80 | 4,374.96 | 5,104.12 | |
| Ebbw Vale | 1,435.92 | 1,675.24 | 1,914.56 | 2,153.88 | 2,632.52 | 3,111.16 | 3,589.80 | 4,307.76 | 5,025.72 | |

5.1.12 **Budget Requirement**

- 5.1.13 The statutory budget requirement for 2023/2024 is £178,034,276, expenditure funded from Reserves and discretionary rate relief needs to be added to this figure to give the total net revenue budget for of £182,299,204. Attached at Appendix 1 is a summary of the net revenue budget per portfolio.
- 5.1.14 The budget is funded as follows:

| Source | £'000 |
|--------------------------------|-------------|
| Revenue Support Grant | 117,559,000 |
| Non-Domestic Rate Distribution | 22,038,000 |
| Council Tax | 38,645,276 |
| Net Use of Reserves* | 4,056,928 |
| Total | 182,299,204 |

^{*}The net use of reserves includes a contribution to the general reserve of £200,000.

5.1.15 **<u>Reserves</u>**

5.1.16 The following specific reserves of £4.26m will be committed during 2023/2024 to fund the approved budget:

| Source | Reserve Balance £'000 | To be Utilised £'000 |
|------------------------------------|-----------------------------|----------------------------|
| Financial Sustainability Reserve | 3,554 | 3,554 |
| Future Interest Rate | 644 | 443 |
| Inflation & Service Cost Pressures | 816 | 260 |
| Total Use of Specific Reserves | 5,014 | 4,257 |
| Contribution to General Reserve | | (200) |
| Total Net Use of Reserves | 5,014 | 4,057 |

5.1.17 Based on the revenue forecast outturn for 2022/2023 as at December 2022 and assuming no other changes other than those agreed as part of the budget setting process, the forecast level of revenue reserves are:

| | 31/03/2022 Provisional £000 | 31/03/2023 Forecast £000 | 31/03/2024 Forecast £000 |
|-------------------------|-----------------------------------|--------------------------------|--------------------------------|
| Council Fund | 13,067 | 13,417 | 13,617 |
| Usable Revenue Reserves | 22,700 | 20,156 | 15,899 |
| School Balances | 6,214 | 3,472 | 3,472* |
| Total | 41,981 | 37,045 | 32,988 |

^{*}It is difficult to forecast school balances for future years – therefore the table above assumes no change.

5.1.18 It is forecast that by 31 March 2024, the Council's useable reserves will reduce by 21% compared to 2022.

5.1.19 Section 25, Local Government Act 2003

- 5.1.20 This section of the above Act requires that in my role as Chief Officer Resources of this Authority I must report to you on the two following points:
 - 1. The robustness of the estimates included in the budget
 - 2. The adequacy of the Authority's reserves
- 5.1.21 In respect of 1 above, I am able to conclude that the estimates have been compiled with the most up to date information available and are suitably robust. Cost pressures have been considered during the budget setting process and for the medium term.
- 5.1.22 In respect of 2 above, the Authority's reserves have improved over the last few years. In order to balance the 2023/2024 budget, a net draw from reserves of £4.06m is required. Reliance on the use of reserves to balance the budget in future years will impact on the financial sustainability of the Council. To mitigate this further strategic business reviews will be developed and implemented to support a balanced budget moving forward.
- 5.1.23 The use of reserves will be monitored and reviewed during the financial year in order to ensure that they are maintained as a sustainable level in the medium term.

5.2 Risk including Mitigating Actions

- 5.2.1 Bridging the Gap proposals may not be delivered to the agreed level, resulting in unplanned draw from the General reserve. This risk will be mitigated by regular monitoring and reporting to the Corporate Overview & Performance Scrutiny Committee and Cabinet.
- 5.2.2 Council Tax may not be collected to the required level resulting in a budget pressure. This risk will be mitigated by regular monitoring of collection rates, encouraging payment through direct debit and pursuing outstanding debts.

5.3 **Legal**

5.3.1 The calculation of Council Tax must comply with Sections 32 to 36 of the Local Government Finance Act 1992 and sections 47 and 49 of the Local Government Act 1988 (as amended).

5.4 **Human Resources**

5.4.1 There will be minimal implications arising from the above.

6. **Supporting Evidence**

6.1 **Performance Information and Data**

The following Table compares the average increase in Council Tax at the Band D level.

| Authorites | 2022/23 | 2023/24 | Increase | |
|---------------------------|----------|----------|----------|-------|
| Authority | £ | £ | £ | % |
| Blaenau Gwent CBC | 1,768.35 | 1,829.36 | 61.01 | 3.45 |
| Gwent Police | 303.80 | 324.52 | 20.72 | 6.82 |
| Total | 2,072.15 | 2,153.88 | 81.73 | 3.94 |
| | | | | |
| Community Councils: | | | | |
| Abertillery & Llanhilleth | 62.10 | 62.58 | 0.48 | 0.77 |
| Brynmawr | 25.24 | 25.40 | 0.16 | 0.63 |
| Nantyglo & Blaina | 31.17 | 33.78 | 2.61 | 8.37 |
| Tredegar | 29.17 | 33.60 | 4.43 | 15.19 |
| Average | 26.59 | 27.99 | 1.40 | 5.27 |
| | | | | |
| Total (Average) | 2,098.74 | 2,181.87 | 83.13 | 3.96 |

- 6.1.1 Table 2 attached at Appendix 2 gives an analysis of the elements of the Council Tax for each band, including the police and community council precepts. It should be noted that the overall average increase in Council Tax is 3.96%.
- 6.1.2 Table 3 attached at Appendix 3 gives an analysis of the council tax "chargeable property" valuations by Community area. These are used to calculate the authority's council tax base.

6.2 **Expected outcome for the public**

6.2.1 Agreeing the statutory calculations and regulations will set the Council Tax levels for the forthcoming year with an average increase of 3.96%.

6.3 <u>Involvement (consultation, engagement, participation)</u>

6.3.1 The Council has undertaken consultation on the proposals within the 2023/2024 budget.

6.4 Thinking for the Long term (forward planning)

- 6.4.1 The Council has a Medium Term Financial Strategy that covers the period 2023/2024 to 2026/2027 which is reviewed, updated and rolled forward one year, every year.
- 6.5 **Preventative focus**

n/a

- 6.6 Collaboration / partnership working n/a
- 6.7 Integration (across service areas) n/a
- 6.8 **Decarbonisation and Reducing Carbon Emissions** n/a
- 6.9 Integrated Impact Assessment (IAA) (All decisions, policy reviews or policy implementation will now require a completed Integrated Impact Assessment) n/a
- 7. Monitoring Arrangements
- 7.1 State how the work will be monitored e.g. through scrutiny or directorate performance management arrangements
- 7.1.1 Corporate Leadership Team, Corporate Overview & Performance and Cabinet will receive quarterly monitoring reports.

Background Documents / Electronic Links

•